

STATE OF NEVADA DEPARTMENT OF BUSINESS AND INDUSTRY FINANCIAL INSTITUTIONS DIVISION

1179 Fairview Drive, Suite 201 Carson City, Nevada 89701 (775) 687-5522

т	(702) 486-4120 FINANC
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6	In Re:
7	WESTERN ALLIANCE BANK,
8	PHOENIX, ARIZONA, AN ARIZONA CORPORATION,

2785 E. Desert Inn Road, Suite 180

Las Vegas, Nevada 89121

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PETITIONER.

ORDER DENYING PETITION FOR APPROVAL TO OPERATE THE NEVADA BRANCHES OF A NON-NEVADA BANK UNDER THE NAME "BANK OF NEVADA"

(Corrected)

The Nevada Department of Business and Industry, Financial Institutions Division (hereinafter "Division") hereby denies the request of Western Alliance Bank, Phoenix, Arizona (hereafter "WAB") to operate its branches in Nevada under the name "Bank of Nevada."

JURISDICTION

- 1. The business of banking in the State of Nevada is governed by Title 55 of the Nevada Revised Statutes (hereinafter "NRS"), specifically Chapters 657-668 and Chapters 657-668 of the Nevada Administrative Code (hereinafter "NAC"). The Division has primary jurisdiction for the licensing and regulation of persons operating and/or engaging in the business of banking. NRS 658.015.
- 2. Pursuant to the authority vested by Chapters 657-668 of the NRS, the Division hereby makes the following Findings of Fact, Conclusions of Law, and Order.

FINDINGS OF FACT

3. Petitioner, WAB is incorporated under the laws of the State of Arizona and its resident agent is L and R Service Co., 40 N. Central Ave Suite 1500, Phoenix, Arizona 85004. WAB has been registered as a foreign corporation with the Nevada Secretary of State since January 27, 2011.

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- 4. Bank of Nevada, which was a Nevada state-chartered bank incorporated under the laws of the State of Nevada, was merged with and into WAB, an Arizona corporation, on December 31, 2013 and the former Bank of Nevada locations became branches of WAB operating in the State of Nevada.
- 5. On October 18, 2013, WAB submitted an Interagency Bank Merger Act application (hereinafter "Merger Application") to the Division and the Federal Deposit Insurance Corporation (hereinafter "FDIC") for merger of Bank of Nevada with and into WAB. Said application indicated WAB's intent to continue to use the Bank of Nevada name, at the related branch locations in Nevada, subsequent to the proposed merger.
- 6. On October 21, 2013, the Division met with a representative for both WAB and the Bank of Nevada regarding the Merger Application at which the Division expressed its concerns that the proposed merger and continued use of the Bank of Nevada name would be contrary to NRS 657.058 and NRS 657.200. The Division also expressed the concern to be consistent with the position it took when WAB similarly merged First Independent Bank of Nevada into WAB, an Arizona state-chartered bank, in 2010. In that merger, WAB agreed to change the name to "First Independent Bank."
- 7. On November 22, 2013 WAB submitted an amended Merger Application to the FDIC and Division that stated it was WAB's decision not to use "Bank of Nevada" as a regional trade name in Southern Nevada, and stated in said application that due to concerns expressed by the Commissioner of the Division about use of the Bank of Nevada name following the merger, WABs would operate all then current Bank of Nevada branches under the name "Western Alliance Bank."
- 8. On December 16 and 18, 2013, WAB confirmed, to the FDIC and the Division, its agreement with the terms and conditions proposed in connection with the proposed merger of Bank of Nevada into WAB, as described in the Merger Application filed with the FDIC and Division on October 18, 2013, as amended and re-submitted to the FDIC and Division on November 22, 2013.

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On December 20, 2013, the Division approved the above-referenced amended Merger Application, in accordance with NRS 666.015, predicated upon the information provided to the Division by WAB and subject to the terms and conditions stated in the Division's December 20, 2013 approval letter issued in accordance with NRS 666.015 (6). Specifically, approval Term and Condition No. 4 states:

> That as stated in the amended Application, the targeted marketing campaign to notify Bank of Nevada customers and the public of the merger and name change to "Western Alliance Bank" will commence immediately after receiving all necessary regulatory approvals for the bank merger, and that all language on branch signage, relevant websites, and customer facing documents will be changed to reflect the "Western Alliance Bank" name no later than 120 days after the merger consummation date.

- On January 3, 2014, WAB confirmed that on December 31, 2013 Bank of 10. Nevada was merged into WAB and surrendered Bank of Nevada's state bank charter and all related branch licenses. Consequently, WAB accepted the terms and conditions of the merger approval.
- On January 8, 2014, citing NRS 657.200, Western Alliance Bank, Phoenix, 11. Arizona requested the Division's approval to operate its branches in Nevada under the name "Bank of Nevada." WAB cited the federal Interagency Statement on Branch Names dated May 1, 1998 and FDIC Advisory Opinion 97-7 dated March 8, 1996 in its request.
- Any finding of fact which is more properly construed as a conclusion of law shall 12. deemed as such.

CONCLUSIONS OF LAW

The relevant Nevada statutes prohibit WAB's use of the name "Bank of Nevada" 13. for its branches in Nevada. NRS 657.058 states, "'Nevada' when used to modify: 1. The word 'bank' or the term 'depository institution' means organized under the laws of this State; and..." (emphasis added). WAB, an Arizona state-chartered bank incorporated in the State of

.27 Arizona, cannot operate its branches in Nevada, *i.e.* the locations of the former Bank of Nevada, under the name "Bank of Nevada" because WAB is not organized under the laws of the State of Nevada and cannot use the term "Nevada" to modify the word "bank" as set forth in NRS 657.058(1).

- 14. Nevada law prohibits a bank from using a name which may mislead or confuse the public. NRS 657.200 states:
 - 1. A financial institution must obtain the approval of the Commissioner before using or changing a business name.
 - 2. A financial institution shall not:
 - (a) Use any business name which is identical or similar to a business name used by another financial institution or which may mislead or confuse the public.
 - (b) Use any printed forms which may mislead or confuse the public.

(emphasis added). WAB, an Arizona state-chartered bank incorporated in the State of Arizona, cannot operate the locations of the former Bank of Nevada that became branches of WAB under the name "Bank of Nevada" because the public would be confused or mislead into perceiving the Arizona bank as a Nevada bank. NRS 657.200(2)(a). Because WAB is not organized under the laws of the State of Nevada, it cannot modify any name it uses with the word "Nevada." NRS 657.058. WAB's use of the name "Bank of Nevada" for its branches operating in Nevada is a misnomer, a misapplied and inappropriate use of the name "Bank of Nevada" that would mislead or confuse the public into the perception that the bank is still a Nevada state-chartered bank and regulated by the Division for consumer protection and other purposes. Whereas use of the name "Western Alliance Bank," in accordance with the terms of the Merger Application, clearly informs the public that the bank is not a "Bank of Nevada".

15. As previously indicated, WAB cites to the federal Interagency Statement on Branch Names dated May 1, 1998 and FDIC Advisory Opinion 97-7 dated March 8, 1996 in its request to use the name "Bank of Nevada" for its branches operating in Nevada. Both authorities cited are federal guidelines that give deference to state law. <u>Interagency Statement on Branch Names (May 1, 1998)</u> (providing, "There may be state laws that need to

be considered with respect to operating under a trade name."); *FDIC Advisory Opinion* 97-7 (March 8, 1996) (providing, "Ascertaining that the use of such name is permitted by the institution's chartering law and/or obtaining the approval of the use of such name by the primary federal regulator and, in the case of state chartered institutions, the state regulator."). These federal guidelines are primarily intended to ensure that customers are not misled to believe they are dealing with two different institutions for purposes of FDIC insurance limits. In addition, the guidelines do not indicate that state law is pre-empted in these matters.

- 16. The merger of Bank of Nevada with and into WAB was approved in accordance with NRS 666.015 based upon the information, representations, warranties and commitments provided to the Division and the FDIC by WAB in its amended Merger Application specifically stating that it would operate the former Bank of Nevada branches under the name "Western Alliance Bank."
- (a) The merger was approved as being in the public interest. NRS 666.015(3)(b) and (6). As previously expressed, the misleading or confusing use of the name "Bank of Nevada" by WAB is not in the public interest because use of the name misleads the public to believe branches of an Arizona bank are genuinely a "Bank of Nevada".
- (b) The merger was also approved, in accordance with NRS 666.015(7)(d), on the basis that it would not lessen competition substantially. The use of the "Bank of Nevada" name by WAB lessens competition substantially because the misleading use of the name undermines the market value of every genuine Nevada state-chartered bank, thereby disadvantaging the competitive status of banks that are truly chartered by Nevada in the marketplace. In short, customers who want to patronize Nevada state-chartered institutions will lose faith in the system that allowed them to identify such institutions by name, and Nevada state-chartered institutions will lose their distinct competitive appeal with this segment of the banking public. Destroying the value of truly being a Nevada state-chartered institution is not in the public interest. If non-Nevada chartered banks are allowed to use "Nevada" in their names, then the value is lost by the Nevada state-chartered banking industry.

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1	17. Any conclusion of law which is more properly construed as a finding of fact sha			
2	be deemed as such.			
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4	ORDER			
5	IT IS HEREBY ORDERED that the petition of Western Alliance Bank, Phoenix, Arizor			
6	to operate its Nevada branches under the name "Bank of Nevada" is hereby DENIED.			
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8	DATED this 5 th day of February, 2014.			
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11		STATE OF NEVADA DEPARTMENT OF BUSINI	ESS AND INDUSTRY	
12		FINANCIAL INSTITUTIONS	S DIVISION	
13		By:		
14		George E. Burns,		
15	·	Commissioner		
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CERTIFICATE OF SERVICE

I certify that I am an employee of the State of Nevada, Department of Business and Industry, Financial Institutions Division, and that on February 5, 2014, I deposited in the U.S. mail, postage prepaid, via First Class Mail and Certified Return Receipt Requested, a true and correct copy of the foregoing ORDER DENYING PETITION FOR APPROVAL TO OPERATE THE NEVADA BRANCHES OF A NON-NEVADA BANK UNDER THE NAME "BANK OF NEVADA", addressed as follows:

Western Alliance Bank Randall S. Theisen – General Counsel One E. Washington Street, Suite 1400 Phoenix, AZ 85004

Certified Mail: 7013 1090 0000 1702 9479

L and R Service Co.

Attention: Resident Agent - Western Alliance Bank

40 N. Central Ave Suite 1500

Phoenix, Arizona 85004

Certified Mail: 7013 1090 0000 1702 9486

DATED this 5th day of February, 2014

By:

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APPEAL RIGHTS

If a review of this Order is desired, Respondent must appeal to the State Board of Finance within fifteen (15) days from the date the Order is issued. NRS 658.125 ("Any bank aggrieved by any decision or order issued by the Commissioner or any member of the Commissioner's staff must appeal to the State Board of Finance if a review of the decision or order is desired."). The Division shall be served with a copy of any appeal filed on behalf of Respondent.

DATED this 5th day of February, 2014.

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STATE OF NEVADA DEPARTMENT OF BUSINESS AND INDUSTRY FINANCIAL INSTITUTIONS DIVISION

GEORGE E. BURNS,